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2 <u>E2SHB 2345</u> - S AMD TO WM COMM AMD (S5413.1) - 970 3 By Senators B. Sheldon and Patterson

4 ADOPTED 3/6/98

Beginning on page 3, line 19 of the amendment, strike the remainder of the amendment and insert the following:

"an [An])) Each agency is encouraged to advise the public of its current opinions, approaches, and likely courses of action by means of interpretive or policy statements. Current interpretive and policy statements are advisory only. To better inform and involve the public, ((an)) each agency is encouraged to convert long-standing interpretive and policy statements into rules.

- (2) A person may petition an agency requesting the conversion of interpretive and policy statements into rules. Upon submission, the agency shall notify the joint administrative rules review committee of the petition. Within sixty days after submission of a petition, the agency shall either deny the petition in writing, stating its reasons for the denial, or initiate rule-making proceedings in accordance with this chapter.
- 20  $((\frac{11}{11}))$  (3) Each agency shall maintain a roster of interested 21 persons, consisting of persons who have requested in writing to be notified of all interpretive and policy statements issued by that 22 23 Each agency shall update the roster once each year and 24 eliminate persons who do not indicate a desire to continue on the 25 roster. Whenever an agency issues an interpretive or policy statement, 26 it shall send a copy of the statement to each person listed on the The agency may charge a nominal fee to the interested person 27 for this service. 28
- ((<del>(12)</del>)) <u>(4)</u> Whenever an agency issues an interpretive or policy statement, it shall submit to the code reviser for publication in the Washington State Register a statement describing the subject matter of the interpretive or policy statement, and listing the person at the agency from whom a copy of the interpretive or policy statement may be obtained.
- 35 <u>(5) Agencies are encouraged to assist persons in identifying</u>
  36 pertinent documents related to rules when they receive inquiries
  37 regarding the rules.

- NEW SECTION. Sec. 2. A new section is added to chapter 34.05 RCW to read as follows:
- 3 (1) An agency may file notice for the expedited adoption of rules 4 in accordance with the procedures set forth in this section for rules 5 meeting any one of the following criteria:
- 6 (a) The proposed rules relate only to internal governmental 7 operations that are not subject to violation by a person;
- 8 (b) The proposed rules adopt or incorporate by reference without 9 material change federal statutes or regulations, Washington state 10 statutes, rules of other Washington state agencies, shoreline master 11 programs other than those programs governing shorelines of state-wide significance, or, as referenced by Washington state law, national 12 13 consensus codes that generally establish industry standards, if the material adopted or incorporated regulates the same subject matter and 14 15 conduct as the adopting or incorporating rule;
- 16 (c) The proposed rules only correct typographical errors, make 17 address or name changes, or clarify language of a rule without changing 18 its effect;
- 19 (d) The content of the proposed rules is explicitly and 20 specifically dictated by statute;
- (e) The proposed rules have been the subject of negotiated rule making, pilot rule making, or some other process that involved substantial participation by interested parties before the development of the proposed rule; or
- 25 (f) The proposed rule is being amended after a review under RCW 26 34.05.328.
- 27 (2) The expedited rule-making process must follow the requirements for rule making set forth in RCW 34.05.320, except that the agency is 28 not required to prepare a small business economic impact statement 29 30 under RCW 19.85.025, a statement indicating whether the rule under significant legislative rule 31 constitutes а RCW 34.05.328(5)(c)(iii), or a significant legislative rule analysis under 32 33 RCW 34.05.328. An agency is not required to prepare statements of 34 inquiry under RCW 34.05.310 or conduct a hearing for the expedited 35 adoption of rules. The notice for the expedited adoption of rules must contain a statement in at least ten-point type, that is substantially 36

38 NOTICE

in the following form:

THIS RULE IS BEING PROPOSED TO BE ADOPTED USING AN EXPEDITED RULE-MAKING PROCESS THAT WILL ELIMINATE THE NEED FOR THE AGENCY TO HOLD PUBLIC HEARINGS, PREPARE A SMALL BUSINESS ECONOMIC IMPACT STATEMENT, OR PROVIDE RESPONSES TO THE CRITERIA FOR A SIGNIFICANT LEGISLATIVE RULE. IF YOU OBJECT TO THIS RULE BEING ADOPTED USING THE EXPEDITED RULE-MAKING PROCESS, YOU MUST EXPRESS YOUR OBJECTIONS IN WRITING AND THEY MUST BE SENT TO (INSERT NAME AND ADDRESS) AND RECEIVED BY (INSERT DATE).

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- (3) The agency shall send a copy of the notice of the proposed expedited rule making to any person who has requested notification of proposals for the expedited adoption of rules or of agency rule making, as well as the joint administrative rules review committee, within three days after its publication in the Washington State Register. An agency may charge for the actual cost of providing a requesting party mailed copies of these notices. The notice of the proposed expedited rule making must be preceded by a statement substantially in the form provided in subsection (2) of this section. The notice must also include an explanation of the reasons the agency believes the expedited adoption of the rule is appropriate.
- (4) The code reviser shall publish the text of all rules proposed for expedited adoption along with the notice required in this section in a separate section of the Washington State Register. Once the text of the proposed rules has been published in the Washington State Register, the only changes that an agency may make in the text of these proposed rules before their final adoption are to correct typographical errors.
- (5) Any person may file a written objection to the expedited adoption of a rule. The objection must be filed with the agency rules coordinator within forty-five days after the notice of the proposed expedited rule making has been published in the Washington State Register. A person who has filed a written objection to the expedited adoption of a rule may withdraw the objection.
- (6) If no written objections to the expedited adoption of a rule are filed with the agency within forty-five days after the notice of proposed expedited rule making is published, or if all objections that have been filed are withdrawn by the persons filing the objections, the agency may enter an order adopting the rule without further notice or a public hearing. The order must be published in the manner required

- 1 by this chapter for any other agency order adopting, amending, or 2 repealing a rule.
- 3 (7) If a written notice of objection to the expedited adoption of 4 the rule is timely filed with the agency and is not withdrawn, the 5 notice of proposed expedited rule making published under this section 6 is considered a statement of inquiry for the purposes of RCW 34.05.310,
- 7 and the agency may initiate further rule adoption proceedings in
- 8 accordance with this chapter.
- 9 (8) This section expires December 31, 2000.
- 10 **Sec. 3.** RCW 34.05.328 and 1997 c 430 s 1 are each amended to read 11 as follows:
- 12 (1) Before adopting a rule described in subsection (5) of this 13 section, an agency shall:
- 14 (a) Clearly state in detail the general goals and specific 15 objectives of the statute that the rule implements;
- (b) Determine that the rule is needed to achieve the general goals and specific objectives stated under (a) of this subsection, and analyze alternatives to rule making and the consequences of not adopting the rule;
- (c) Determine that the probable benefits of the rule are greater than its probable costs, taking into account both the qualitative and quantitative benefits and costs and the specific directives of the statute being implemented;
- (d) Determine, after considering alternative versions of the rule and the analysis required under (b) and (c) of this subsection, that the rule being adopted is the least burdensome alternative for those required to comply with it that will achieve the general goals and specific objectives stated under (a) of this subsection;
- (e) Determine that the rule does not require those to whom it applies to take an action that violates requirements of another federal or state law;
- 32 (f) Determine that the rule does not impose more stringent 33 performance requirements on private entities than on public entities 34 unless required to do so by federal or state law;
- 35 (g) Determine if the rule differs from any federal regulation or 36 statute applicable to the same activity or subject matter and, if so, 37 determine that the difference is justified by the following:

- 1 (i) A state statute that explicitly allows the agency to differ 2 from federal standards; or
- 3 (ii) Substantial evidence that the difference is necessary to 4 achieve the general goals and specific objectives stated under (a) of 5 this subsection; and
- 6 (h) Coordinate the rule, to the maximum extent practicable, with 7 other federal, state, and local laws applicable to the same activity or 8 subject matter.
- 9 (2) In making its determinations pursuant to subsection (1)(b)
  10 through (g) of this section, the agency shall place in the rule-making
  11 file documentation of sufficient quantity and quality so as to persuade
  12 a reasonable person that the determinations are justified.
- (3) Before adopting rules described in subsection (5) of this section, an agency shall place in the rule-making file a rule implementation plan for rules filed under each adopting order. The plan shall describe how the agency intends to:
- 17 (a) Implement and enforce the rule, including a description of the 18 resources the agency intends to use;
  - (b) Inform and educate affected persons about the rule;
- 20 (c) Promote and assist voluntary compliance; and

- (d) Evaluate whether the rule achieves the purpose for which it was adopted, including, to the maximum extent practicable, the use of interim milestones to assess progress and the use of objectively measurable outcomes.
- 25 (4) After adopting a rule described in subsection (5) of this 26 section regulating the same activity or subject matter as another 27 provision of federal or state law, an agency shall do all of the 28 following:
- (a) Provide to the ((business assistance center)) department of community, trade, and economic development a list citing by reference the other federal and state laws that regulate the same activity or subject matter;
- 33 (b) Coordinate implementation and enforcement of the rule with the 34 other federal and state entities regulating the same activity or 35 subject matter by making every effort to do one or more of the 36 following:
  - (i) Deferring to the other entity;
- 38 (ii) Designating a lead agency; or

- 1 (iii) Entering into an agreement with the other entities specifying 2 how the agency and entities will coordinate implementation and 3 enforcement.
- If the agency is unable to comply with this subsection (4)(b), the agency shall report to the legislature pursuant to (c) of this subsection;
  - (c) Report to the joint administrative rules review committee:
- 8 (i) The existence of any overlap or duplication of other federal or 9 state laws, any differences from federal law, and any known overlap, 10 duplication, or conflict with local laws; and
- (ii) Make recommendations for any legislation that may be necessary to eliminate or mitigate any adverse effects of such overlap, duplication, or difference.
- 14 (5)(a) Except as provided in (b) of this subsection, this section 15 applies to:
- (i) Significant legislative rules of the departments of ecology, labor and industries, health, revenue, social and health services, and natural resources, the employment security department, the forest practices board, the office of the insurance commissioner, and to the legislative rules of the department of fish and wildlife implementing chapter 75.20 RCW; and
- (ii) Any rule of any agency, if this section is voluntarily made applicable to the rule by the agency, or is made applicable to the rule by a majority vote of the joint administrative rules review committee within forty-five days of receiving the notice of proposed rule making under RCW 34.05.320.
- 27 (b) This section does not apply to:

- (i) Emergency rules adopted under RCW 34.05.350;
- (ii) Rules relating only to internal governmental operations that are not subject to violation by a nongovernment party;
- 31 (iii) Rules adopting or incorporating by reference without material change federal statutes or regulations, Washington state statutes, 32 rules of other Washington state agencies, shoreline master programs 33 34 other than those programs governing shorelines of state-wide significance, or, as referenced by Washington state law, national 35 consensus codes that generally establish industry standards, if the 36 37 material adopted or incorporated regulates the same subject matter and conduct as the adopting or incorporating rule; 38

- 1 (iv) Rules that only correct typographical errors, make address or 2 name changes, or clarify language of a rule without changing its 3 effect;
- 4 (v) Rules the content of which is explicitly and specifically 5 dictated by statute;
- 6 (vi) Rules that set or adjust fees or rates pursuant to legislative 7 standards; or
- 8 (vii) Rules of the department of social and health services 9 relating only to client medical or financial eligibility and rules 10 concerning liability for care of dependents.
  - (c) For purposes of this subsection:

- (i) A "procedural rule" is a rule that adopts, amends, or repeals
  (A) any procedure, practice, or requirement relating to any agency
  hearings; (B) any filing or related process requirement for making
  application to an agency for a license or permit; or (C) any policy
  statement pertaining to the consistent internal operations of an
  agency.
- (ii) An "interpretive rule" is a rule, the violation of which does not subject a person to a penalty or sanction, that sets forth the agency s interpretation of statutory provisions it administers.
- (iii) A "significant legislative rule" is a rule other than a 21 22 procedural or interpretive rule that (A) adopts substantive provisions 23 of law pursuant to delegated legislative authority, the violation of 24 which subjects a violator of such rule to a penalty or sanction; (B) 25 establishes, alters, or revokes any qualification or standard for the 26 issuance, suspension, or revocation of a license or permit; or (C) 27 adopts a new, or makes significant amendments to, a policy or 28 regulatory program.
- 29 (d) In the notice of proposed rule making under RCW 34.05.320, an 30 agency shall state whether this section applies to the proposed rule 31 pursuant to (a)(i) of this subsection, or if the agency will apply this 32 section voluntarily.
- 33 (6) Before the hearing required by RCW 34.05.325, interested 34 persons may inform the agency of ambiguities and problem areas in the 35 proposed rule and make suggestions on how the agency should resolve 36 them. Interested persons are encouraged to present their views at the 37 hearing.
- 38 <u>(7)</u> By January 31, 1996, and by January 31st of each even-numbered 39 year thereafter, the office of financial management, after consulting

- with state agencies, counties, and cities, and business, labor, and environmental organizations, shall report to the governor and the legislature regarding the effects of this section on the regulatory system in this state. The report shall document:
- 5 (a) The rules proposed to which this section applied and to the 6 extent possible, how compliance with this section affected the 7 substance of the rule, if any, that the agency ultimately adopted;
- 8 (b) The costs incurred by state agencies in complying with this 9 section;
- 10 (c) Any legal action maintained based upon the alleged failure of 11 any agency to comply with this section, the costs to the state of such 12 action, and the result;
- 13 (d) The extent to which this section has adversely affected the capacity of agencies to fulfill their legislatively prescribed mission;
- 15 (e) The extent to which this section has improved the acceptability 16 of state rules to those regulated; and
- 17 (f) Any other information considered by the office of financial 18 management to be useful in evaluating the effect of this section.
- 19 **Sec. 4.** RCW 34.05.330 and 1996 c 318 s 1 are each amended to read 20 as follows:
- (1) Any person may petition an agency requesting the adoption, 21 amendment, or repeal of any rule. The office of financial management 22 23 shall prescribe by rule the format for such petitions and the procedure 24 for their submission, consideration, and disposition and provide a 25 standard form that may be used to petition any agency. Within sixty days after submission of a petition, the agency shall either (a) deny 26 the petition in writing, stating (i) its reasons for the denial, 27 specifically addressing the concerns raised by the petitioner, and, 28 29 where appropriate, (ii) the alternative means by which it will address 30 the concerns raised by the petitioner, or (b) initiate rule-making proceedings in accordance with ((this chapter)) RCW 34.05.310, if 31 applicable, and RCW 34.05.320. 32
  - (2) If an agency denies a petition to repeal or amend a rule submitted under subsection (1) of this section, and the petition alleges that the rule is not within the intent of the legislature or was not adopted in accordance with all applicable provisions of law, the person may petition for review of the rule by the joint administrative rules review committee under RCW 34.05.655.

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- (3) If an agency denies a petition to repeal or amend a rule 1 submitted under subsection (1) of this section, the petitioner, within 2 3 thirty days of the denial, may appeal the denial to the governor. 4 governor shall immediately file notice of the appeal with the code reviser for publication in the Washington state register. 5 forty-five days after receiving the appeal, the governor shall either 6 (a) deny the petition in writing, stating (i) his or her reasons for 7 8 the denial, specifically addressing the concerns raised by the 9 petitioner, and, (ii) where appropriate, the alternative means by which 10 he or she will address the concerns raised by the petitioner; (b) for agencies listed in RCW 43.17.010, direct the agency to initiate rule-11 making proceedings in accordance with this chapter; or (c) for agencies 12 13 not listed in RCW 43.17.010, recommend that the agency initiate rulemaking proceedings in accordance with this chapter. The governor's 14 15 response to the appeal shall be published in the Washington state register and copies shall be submitted to the chief clerk of the house 16 17 of representatives and the secretary of the senate.
- 18 (4) In petitioning for repeal or amendment of a rule under this 19 section, a person is encouraged to address, among other concerns:
  - (a) Whether the rule is authorized;
- 21 (b) Whether the rule is needed;

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- (c) Whether the rule conflicts with or duplicates other federal, state, or local laws;
- (d) Whether alternatives to the rule exist that will serve the same purpose at less cost;
- 26 (e) Whether the rule applies differently to public and private 27 entities;
  - (f) Whether the rule serves the purposes for which it was adopted;
    - (g) Whether the costs imposed by the rule are unreasonable;
- 30 (h) Whether the rule is clearly and simply stated;
- 31 (i) Whether the rule is different than a federal law applicable to 32 the same activity or subject matter without adequate justification; and
- (j) Whether the rule was adopted according to all applicable provisions of law.
- (5) The ((business assistance center)) department of community, trade, and economic development and the office of financial management shall coordinate efforts among agencies to inform the public about the existence of this rules review process.

- 1 (6) The office of financial management shall initiate the rule 2 making required by subsection (1) of this section by September 1, 1995.
- 3 **Sec. 5.** RCW 34.05.354 and 1997 c 409 s 208 are each amended to 4 read as follows:
- (1) ((Not later than April 1st or October 1st of each year, each agency shall submit to the code reviser, according to procedures and time lines established by the code reviser, rules that it determines should be repealed by the expedited repeal procedures provided for in this section. An agency shall file a copy of a preproposal notice of inquiry, as provided in RCW 34.05.310(1), that identifies the rule as one that is proposed for expedited repeal.
- 12 (2))) An agency may ((propose)) file notice for the expedited 13 repeal of rules under the procedures set forth in this section for 14 rules meeting any one ((or more)) of the following criteria:
- 15 (a) The statute on which the rule is based has been repealed and 16 has not been replaced by another statute providing statutory authority 17 for the rule;
- 18 (b) The statute on which the rule is based has been declared unconstitutional by a court with jurisdiction, there is a final 19 statute judament, and 20 no has been enacted to replace the unconstitutional statute; 21
- 22 (c) The rule is no longer necessary because of changed 23 circumstances; or
- (d) Other rules of the agency or of another agency govern the same activity as the rule, making the rule redundant.

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- ((\(\frac{43}\))) (2) An agency shall file a copy of a preproposal notice of inquiry, as provided in RCW 34.05.310(1), that identifies the rule as one that is proposed for expedited repeal. The agency shall also send a copy of the preproposal notice of inquiry to any person who has requested notification of copies of proposals for the expedited repeal of rules or of agency rule making. The preproposal notice of inquiry shall include a statement that any person who objects to the repeal of the rule must file a written objection to the repeal within thirty days after the preproposal notice of inquiry is published. The notice of inquiry shall also include an explanation of the reasons the agency believes the expedited repeal of the rule is appropriate.
- $((\frac{4}{}))$  (3) The code reviser shall publish all rules proposed for expedited repeal in a separate section of  $(\frac{a + a}{a})$  the

- Washington state register ((or in a special edition of the Washington state register. The publication shall be not later than May 31st or November 30th of each year, or in the first register published after that date)).
- (((+5))) (4) Any person may file a written objection to the expedited repeal of a rule. The notice shall be filed with the agency rules coordinator within thirty days after the notice of inquiry has been published in the Washington state register. The written objection need not state any reason for objecting to the expedited repeal of the rule.
- (((6))) If no written objections to the expedited repeal of a 11 rule are filed with the agency within thirty days after the preproposal 12 13 notice of inquiry is published, the agency may enter an order repealing the rule without further notice or an opportunity for a public hearing. 14 15 The order shall be published in the manner required by this chapter for any other order of the agency adopting, amending, or repealing a rule. 16 17 If a written objection to the expedited repeal of the rule is filed with the agency within thirty days after the notice of inquiry has been 18 19 published, the preproposal notice of inquiry published pursuant to this 20 section shall be considered a preproposal notice of inquiry for the purposes of RCW 34.05.310(1) and the agency may initiate rule adoption 21 22 proceedings in accordance with the provisions of this chapter.
- 23 **Sec. 6.** RCW 34.05.370 and 1996 c 102 s 2 are each amended to read 24 as follows:
- (1) Each agency shall maintain an official rule-making file for each rule that it (a) proposes by publication in the state register, or (b) adopts. The file and materials incorporated by reference shall be available for public inspection.
  - (2) The agency rule-making file shall contain all of the following:
- 30 (a) ((Copies of all publications)) A list of citations to all 31 notices in the state register with respect to the rule or the 32 proceeding upon which the rule is based;

- 33 (b) Copies of any portions of the agency's public rule-making 34 docket containing entries relating to the rule or the proceeding on 35 which the rule is based;
- 36 (c) All written petitions, requests, submissions, and comments 37 received by the agency and all other written material regarded by the

- 1 agency as important to adoption of the rule or the proceeding on which 2 the rule is based;
- 3 (d) Any official transcript of oral presentations made in the 4 proceeding on which the rule is based or, if not transcribed, any tape 5 recording or stenographic record of them, and any memorandum prepared 6 by a presiding official summarizing the contents of those 7 presentations;
- 8 (e) All petitions for exceptions to, amendment of, or repeal or 9 suspension of, the rule;
- (f) Citations to data, factual information, studies, or reports on which the agency relies in the adoption of the rule, indicating where such data, factual information, studies, or reports are available for review by the public, but this subsection (2)(f) does not require the agency to include in the rule-making file any data, factual information, studies, or reports gathered pursuant to chapter 19.85 RCW or RCW 34.05.328 that can be identified to a particular business;
- 17 (g) The concise explanatory statement required by RCW 34.05.325(6); 18 and
- 19 (h) Any other material placed in the file by the agency.
- (3) Internal agency documents are exempt from inclusion in the rule-making file under subsection (2) of this section to the extent they constitute preliminary drafts, notes, recommendations, and intraagency memoranda in which opinions are expressed or policies formulated or recommended, except that a specific document is not exempt from inclusion when it is publicly cited by an agency in connection with its decision.
- (4) Upon judicial review, the file required by this section constitutes the official agency rule-making file with respect to that rule. Unless otherwise required by another provision of law, the official agency rule-making file need not be the exclusive basis for agency action on that rule.
- 32 **Sec. 7.** RCW 34.05.630 and 1996 c 318 s 4 are each amended to read 33 as follows:
- (1) All rules required to be filed pursuant to RCW 34.05.380, and emergency rules adopted pursuant to RCW 34.05.350, are subject to selective review by the ((legislature)) committee.
- 37 (2) All agency policy and interpretive statements, <u>guidelines</u>, <u>and</u> 38 documents that are of general applicability, or their equivalents, are

- subject to selective review by the ((legislature)) committee to determine whether or not a statement, guideline, or document that is of general applicability, or its equivalent, is being used as a rule that has not been adopted in accordance with all applicable provisions of law.
- (3) If the rules review committee finds by a majority vote of its 6 7 members: (a) That an existing rule is not within the intent of the 8 legislature as expressed by the statute which the rule implements, (b) 9 that the rule has not been adopted in accordance with all applicable 10 provisions of law, or (c) that an agency is using a policy or interpretive statement in place of a rule, the agency affected shall be 11 notified of such finding and the reasons therefor. Within thirty days 12 13 of the receipt of the rules review committee's notice, the agency shall 14 file notice of a hearing on the rules review committee's finding with 15 the code reviser and mail notice to all persons who have made timely 16 request of the agency for advance notice of its rule-making proceedings as provided in RCW 34.05.320. The agency's notice shall include the 17 rules review committee's findings and reasons therefor, and shall be 18 19 published in the Washington state register in accordance with the 20 provisions of chapter 34.08 RCW.
- 21 (4) The agency shall consider fully all written and oral submissions regarding (a) whether the rule in question is within the intent of the legislature as expressed by the statute which the rule implements, (b) whether the rule was adopted in accordance with all applicable provisions of law, ((or)) and (c) whether the agency is using a policy or interpretive statement, guideline, or document that is of general applicability, or its equivalent, in place of a rule.
- 28 **Sec. 8.** RCW 34.05.640 and 1996 c 318 s 5 are each amended to read 29 as follows:
- (1) Within seven days of an agency hearing held after notification of the agency by the rules review committee pursuant to RCW 34.05.620 or 34.05.630, the affected agency shall notify the committee of its intended action on a proposed or existing rule to which the committee objected or on a committee finding of the agency's failure to adopt rules.
- 36 (2) If the rules review committee finds by a majority vote of its 37 members: (a) That the proposed or existing rule in question will not 38 be modified, amended, withdrawn, or repealed by the agency so as to

conform with the intent of the legislature, (b) that an existing rule was not adopted in accordance with all applicable provisions of law, or (c) that the agency will not replace the policy or interpretive statement, guideline, or document that is of general applicability, or its equivalent, with a rule, the rules review committee may, within thirty days from notification by the agency of its intended action, file with the code reviser notice of its objections together with a concise statement of the reasons therefor. Such notice and statement shall also be provided to the agency by the rules review committee.

- (3)(a) If the rules review committee makes an adverse finding regarding an existing rule under subsection (2) (a) or (b) of this section, the committee may, by a majority vote of its members, recommend suspension of the rule. Within seven days of such vote the committee shall transmit to the appropriate standing committees of the legislature, the governor, the code reviser, and the agency written notice of its objection and recommended suspension and the concise reasons therefor. Within thirty days of receipt of the notice, the governor shall transmit to the committee, the code reviser, and the agency written approval or disapproval of the recommended suspension. If the suspension is approved by the governor, it is effective from the date of that approval and continues until ninety days after the expiration of the next regular legislative session.
- 23 (b) If the rules review committee makes an adverse finding 24 regarding a policy or interpretive statement, guideline, or document 25 that is of general applicability, or its equivalent, under subsection 26 (2)(c) of this section, the committee may, by a majority vote of its 27 members, advise the governor of its finding.
  - (4) The code reviser shall publish transmittals from the rules review committee or the governor issued pursuant to subsection (2) or (3) of this section in the Washington state register and shall publish in the next supplement and compilation of the Washington Administrative Code a reference to the committee's objection or recommended suspension and the governor's action on it and to the issue of the Washington state register in which the full text thereof appears.
  - (5) The reference shall be removed from a rule published in the Washington Administrative Code if a subsequent adjudicatory proceeding determines that the rule is within the intent of the legislature or was adopted in accordance with all applicable laws, whichever was the objection of the rules review committee.

- 1 **Sec. 9.** RCW 34.05.655 and 1996 c 318 s 7 are each amended to read 2 as follows:
- 3 (1) Any person may petition the rules review committee for a review 4 of a proposed or existing rule or a proposed or existing policy or interpretive statement, quideline, or document that is of general 5 applicability, or its equivalent. A petition to review a statement, 6 7 guideline, or document that is of general applicability, or its 8 equivalent, may only be filed for the purpose of requesting the 9 committee to determine whether the statement, guideline, or document that is of general applicability, or its equivalent, is being used as 10 a rule that has not been adopted in accordance with all provisions of 11 Within thirty days of the receipt of the petition, the rules 12 13 review committee shall acknowledge receipt of the petition and describe any initial action taken. If the rules review committee rejects the 14 15 petition, a written statement of the reasons for rejection shall be 16 included.
- (2) A person may petition the rules review committee under subsection (1) of this section requesting review of an existing rule only if the person has petitioned the agency to amend or repeal the rule under RCW 34.05.330(1) and such petition was denied.
- 21 (3) A petition for review of a rule under subsection (1) of this 22 section shall:
- 23 (a) Identify with specificity the proposed or existing rule to be 24 reviewed;
- (b) Identify the specific statute identified by the agency as authorizing the rule, the specific statute which the rule interprets or implements, and, if applicable, the specific statute the department is alleged not to have followed in adopting the rule;
- (c) State the reasons why the petitioner believes that the rule is not within the intent of the legislature, or that its adoption was not or is not in accordance with law, and provide documentation to support these statements;
- 33 (d) Identify any known judicial action regarding the rule or 34 statutes identified in the petition.
- A petition to review an existing rule shall also include a copy of the agency's denial of a petition to amend or repeal the rule issued under RCW 34.05.330(1) and, if available, a copy of the governor's denial issued under RCW 34.05.330(3).

- 1 (4) A petition for review of a policy or interpretive statement, 2 <u>guideline</u>, <u>or document that is of general applicability</u>, <u>or its</u> 3 <u>equivalent</u>, under subsection (1) of this section shall:
- 4 (a) Identify the specific <u>policy or interpretative</u> statement, 5 <u>guideline</u>, or <u>document that is of general applicability</u>, or its 6 <u>equivalent</u>, to be reviewed;
- 7 (b) Identify the specific statute which the rule interprets or 8 implements;
- 9 (c) State the reasons why the petitioner believes that the <u>policy</u>
  10 <u>or interpretive</u> statement, <u>quideline</u>, <u>or document that is of general</u>
  11 <u>applicability</u>, <u>or its equivalent</u>, meets the definition of a rule under
  12 RCW 34.05.010 and should have been adopted according to the procedures
  13 of this chapter;
- (d) Identify any known judicial action regarding the <u>policy or</u> interpretive statement, <u>guideline</u>, or <u>document that is of general</u> applicability, or its <u>equivalent</u>, or statutes identified in the petition.
- 18 (5) Within ninety days of receipt of the petition, the rules review 19 committee shall make a final decision on the rule for which the 20 petition for review was not previously rejected.
- NEW SECTION. Sec. 10. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected."
- 25 <u>E2SHB 2345</u> S AMD TO WM COMM AMD (S5413.1) 970 26 By Senators B. Sheldon and Patterson

27 ADOPTED 3/6/98

In line 1 of the title, after "law;" strike the remainder of the title and insert "amending RCW 34.05.230, 34.05.328, 34.05.330, 34.05.354, 34.05.370, 34.05.630, 34.05.640, and 34.05.655; adding a new section to chapter 34.05 RCW; and providing an expiration date."

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